

**LANGLADE COUNTY BOARD OF SUPERVISORS
MONTHLY MEETING OF THE LANGLADE COUNTY BOARD – MAY 22, 2023
COUNTY BOARD ROOM, LOWER LEVEL OF THE SAFETY BUILDING**

The Langlade County Board of Supervisors met in the County Board Room, Lower Level of the Safety Building. Chairman Pierce called the May 22, 2023 Monthly Meeting of the County Board to order at 5:30 p.m. On call of the roll, 17 Supervisors present, 3 absent, and 1 vacancy. Absent: Supervisors Krueger, Balcerzak and Novak. Motion by Supervisor Persen, second by Supervisor J. Wagner to excuse Supervisors Krueger, Balcerzak and Novak. All ayes, motion carried. The Board recited the Pledge of Allegiance and observed a moment of silence.

Citizens and Delegations, recognize other in Attendance: Chairman Pierce welcomed those in attendance for tonight's meeting.

Approve or amend the Agenda: Motion by Supervisor Benishek, second by Supervisor W. Wagner to approve the May 22, 2023 Agenda. Voice vote to approve the Agenda for May 22, 2023: All ayes. Agenda is approved.

Approve or amend the minutes of April 24, 2023 as printed: Motion by Supervisor Mayr, second by Supervisor McDougal to approve the minutes of April 24, 2023 as printed. Voice vote: all ayes, minutes are approved.

Recognition of County Employees: Clerk Nagel read the May 2023 List: No Milestones. Retirements/Resignations: Maria Larson, Land Records, 2 years. New Hires/Promotions/Transfers: Megan Radey, Corrections, Sheriff's Office; Craig Banczak, Assistant Research Station Manager, UWEX; Shelly Finger, Forestry Parks and Rec, LTE; Greg Finger, Forestry Parks and Rec, LTE; Sam Heuss, Forestry Parks and Rec, LTE.

Public Comment on Agenda Items and consideration of requests for items to be added to future meeting agendas: Public Comment will be heard as the topic comes up on the Agenda.

Old Business:

Review Langlade County Code of Ordinance, Chapter 2: The Board reviewed Chapter 2: Public Records. 2.01 Display of Procedural Information: no change. 2.02 Responding to Requests for Public Records: no change. 2.03 Records Retention: change Legislative Committee to Administrative Committee. 2.04 Destruction of Obsolete County Records: Reference Section 59.52(4)(a) a list of records the County can be destroyed without having to notify the State Historical Society. Discussion held. Changes will be put to a public hearing later this year.

New Business:

Board Participation in the Cyber Security On-Line Training: H/R Generalist Dulmes presented the Cyber Security Video for the Board and the public that was in attendance. The Course was completed and the test quiz completed. Discussion held.

County Board to Approve taking ownership of Delinquent Tax Parcels:

191-0014, Village of White Lake, which parcel when transferred to Langlade County, will be sold to the Village of White Lake

201-0337, City of Antigo, which parcel when transferred to Langlade County, will be sold to the City of Antigo

034-0536.001, Town of Wolf River, which parcel when transferred to Langlade County, will be advertised for sealed bid

Motion by Supervisor Medo, second by Supervisor Persen to approve Langlade County taking ownership of parcels 191-0014, 201-0337, 034-0536.001. All ayes, motion carried. The Clerk will complete the deed transfers.

Consent Agenda: Motion by Supervisor Benishek, second by Supervisor Mayr to approve the Consent Agenda. All ayes, motion carried. Consent Agenda:

Confirm appointment of Citizen Member to the Antigo Public Library Board: Pam Augustyn.

Proclamation: Proclaim May 12, 2023 as Child Care Provider Appreciation Day.

ORDINANCE #3-2023Z

The Langlade County Board of Supervisors do hereby ordain as follows:

SECTION 1: That the lands described as Pt SW NW SEC 8 T30N R11E (per attached certified survey map) (Parcel # 026-0130.003), Town of Rolling.

Now comprising a part of the A-2 w/ Farmland Preservation District is hereby rezoned into the AFR District.

SECTION 2: All ordinances or parts of ordinances in conflict herewith are hereby repealed.

SECTION 3: This ordinance shall be in full force and effect from and after its date of adoption.

ADOPTED: May 22, 2023

APPROVED: Benjamin Pierce
County Board Chairman
ATTEST: Judy Nagel
Langlade County Clerk

ORDINANCE #4-2023Z

The Langlade County Board of Supervisors do hereby ordain as follows:

SECTION 1: That the lands described as Pt NE SW SEC 16 T31N R12E Per attached GIS map (Pt of Parcel # 022-0248.002), Town of Polar.

Now comprising a part of the Forestry w/ Farmland Preservation/AFR is hereby rezoned into the Park and Rec.

SECTION 2: All ordinances or parts of ordinances in conflict herewith are hereby repealed.

SECTION 3: This ordinance shall be in full force and effect from and after its date of adoption.

ADOPTED: May 22, 2023

APPROVED: Benjamin Pierce
County Board Chairman
ATTEST: Judy Nagel
Langlade County Clerk

Resolutions:

RESOLUTION #14-2023

INTRODUCED BY: HIGHWAY & AIRPORT COMMITTEE

INTENT: PETITIONING THE SECRETARY OF TRANSPORTATION FOR AIRPORT IMPROVEMENT AID BY County Board of Langlade, Langlade County, Wisconsin

WHEREAS, the County of Langlade, Wisconsin hereinafter referred to as the sponsor, being a municipal body corporate of the State of Wisconsin, is authorized by Wis. Stat. §114.11, to acquire, establish, construct, own, control, lease, equip, improve, maintain, and operate an airport, and

WHEREAS, the sponsor desires to develop or improve the Langlade County Airport, Langlade County, Wisconsin, **"PETITION FOR AIRPORT PROJECT"**

WHEREAS, the foregoing proposal for airport improvements has been referred to the city plan commission for its consideration and report prior to council action as required by Wis. Stat. §62.23(5), and

WHEREAS, airport users have been consulted in formulation of the improvements included in this resolution, and

WHEREAS, a public hearing was held prior to the adoption of this petition in accordance with Wis. Stat. §114.33(2) as amended, and a transcript of the hearing is transmitted with this petition, and

THEREFORE, BE IT RESOLVED, by the sponsor that a petition for federal and (or) state aid in the following form is hereby approved:

The petitioner, desiring to sponsor an airport development project with federal and state aid or state aid only, in accordance with the applicable state and federal laws, respectfully represents and states:

1. That the airport, which it is desired to develop, should generally conform to the requirements for a General Aviation type airport as defined by the Federal Aviation Administration.
2. The character, extent, and kind of improvements desired under the project are as follows: Runway 17/35 Navoids Improvements, Apron Rehabilitation/Reconstruction, Taxilanes Rehabilitation/Reconstruction, Parking Lot Reconstruction, Fuel System Enhancements, Sponsor owned hangar rehabilitation, pavement maintenance, Snow Removal and Mowing Equipment acquisition, Airport Master Plan, Airport Layout Plan Update, Exhibit A update, Sponsor owned hangar construction, Wildlife/Security Fence/Gates and/or Security System, Runway 17/35 Rehabilitation/Reconstruction and/or Extension and Lighting/Signage Construction/Replacement, Runway 9/27 Parallel Taxiway and Lighting/Signage, Land Acquisition Construct Taxilanes and Aprons; clear and maintain runway approaches as stated in Wis. Admin. Code Trans §55, and any necessary related work.
3. That the airport project, which your petitioner desires to sponsor, is necessary for the following reasons: to meet the existing and future needs of the airport.

WHEREAS, it is recognized that the improvements petitioned for as listed will be funded individually or collectively as funds are available, with specific project costs to be approved as work is authorized, the proportionate cost of the airport development projects described above which are to be paid by the sponsor to the Secretary of the Wisconsin Department of Transportation (hereinafter referred to as the Secretary) to be held in trust for the purposes of the project; any unneeded and unspent balance after the project is completed is to be returned to the sponsor by the Secretary; the sponsor will make available any additional monies that may be found necessary, upon request of the Secretary, to complete the project as described above; the Secretary shall have the right to suspend or discontinue the project at any time additional monies are found to be necessary by the Secretary, and the sponsor does not provide the same; in the event the sponsor unilaterally terminates the project, all reasonable federal and state expenditures related to the project shall be paid by the sponsor; and

WHEREAS, the sponsor is required by Wis. Stat. §114.32(5) to designate the Secretary as its agent to accept, receive, receipt for and disburse any funds granted by the United States under the Federal Airport and Airway Improvement Act, and is authorized by law to designate the Secretary as its agent for other purposes.

"DESIGNATION OF SECRETARY OF TRANSPORTATION AS SPONSOR'S AGENT"

THEREFORE, BE IT RESOLVED, by the sponsor that the Secretary is hereby designated as its agent and is requested to agree to act as such, in matters relating to the airport development project described above, and is hereby authorized as its agent to make all arrangements for the development and final acceptance of the completed project whether by contract, agreement, force account or otherwise; and particularly, to accept, receive, receipt for and disburse federal monies or other monies, either public or private, for the acquisition, construction, improvement, maintenance and operation of the airport; and, to acquire property or interests in property by purchase, gift, lease, or eminent domain under Wis. Stat. §32 .02; and, to supervise the work of any engineer, appraiser, negotiator, contractor or other person employed by the Secretary; and, to execute any assurances or other documents required or requested by any agency of the federal government and to comply with all federal and state laws, rules, and regulations relating to airport development projects.

FURTHER, the sponsor requests that the Secretary provide, per Wis. Stat. §114.33(8)(a), that the sponsor may acquire certain parts of the required land or interests in land that the Secretary shall find necessary to complete the aforesaid project.

"AIRPORT OWNER ASSURANCES"

AND BE IT FURTHER RESOLVED that the sponsor agrees to maintain and operate the airport in accordance with certain conditions established in Wis. Admin. Code Trans §55, or in accordance with sponsor assurances enumerated in a federal grant agreement.

AND BE IT FURTHER RESOLVED THAT THE County Administrator and Airport Manager be authorized to sign and execute the agency agreement and federal block grant owner assurances authorized by this resolution.

RESOLUTION INTRODUCED BY : HIGHWAY & AIRPORT COMMITTEE:

Warren Wagner, Chairman
Roger Buck
John Medo
Daniel Persen
Carol Bardo

FISCAL NOTE: The receipt of Federal funding typically requires a 5 – 10% County match and will obligate the County to continue to operate the airport for a period of up to 20 years as listed on the Block Grant Owner Assurances.

CERTIFICATION

I, Judy Nagel, Clerk of the County of Langlade, Wisconsin, do hereby certify that the foregoing is a correct copy of a resolution introduced at a Monthly meeting of the County Board on May 22, 2023, adopted by a majority vote, and recorded in the minutes of said meeting.

Motion by Supervisor J. Wagner, second by Supervisor Buck to adopt RS#14-2023. Roll Call Vote: all ayes, motion carried. 17 ayes, 3 absent, 1 vacancy. Resolution #14-2023 is adopted.

RESOLUTION #15-2023

INTRODUCED BY: FORESTRY AND RECREATION COMMITTEE

INTENT: OBJECT TO THE STATE OF WISCONSIN PURCHASING LANDS OR INTEREST IN LANDS (SUCH AS THE PELICAN RIVER FOREST CONSERVATION EASEMENT) WITHOUT THE APPROVAL OF AFFECTED COUNTY AND TOWN GOVERNMENTS.

WHEREAS, related to a proposed Conservation Easement Purchase by the Wisconsin Department of Natural Resources on Phase 2 of the Pelican River Forest, the affected Towns and only two of three affected counties were given 30 days to respond with a resolution in support of or in opposition to the purchase of the easement; and

WHEREAS, related to a proposed Conservation Easement Purchase by the Wisconsin Department of Natural Resources on phase 2 of the Pelican River Forest, two of the affected Towns delivered to the DNR a resolution opposing the purchase of the easement within the 30 days requirement and to the person the DNR designated to respond to; and

WHEREAS, related to a proposed Conservation Easement Purchase by the Wisconsin Department of Natural Resources on phase 2 of the Pelican River Forest, no affected Towns and none of three affected counties sent in a resolution in support of the purchase of the easement by the date as set by the DNR in their notice to the affected Towns and counties; and

WHEREAS, related to a proposed Conservation Easement Purchase by the Wisconsin Department of Natural Resources on the phase 2 of the Pelican River Forest, the DNR never followed up to see if any of the affected Towns or counties had sent in a resolution in favor of the purchase of the easement or opposing it as outlined in the notice that the DNR sent to the affected Towns and two of the affected counties; and

WHEREAS, in order to make informed decisions regarding the future planning and development of the County, the Langlade County Board requires information on how each land or easement acquisition by the State of Wisconsin will affect the future tax base, future population and development potential, economic impacts based on various industries and business sectors, future land use and planning restrictions, utility installation restrictions, and trail and access limitations for motorized vehicles and motorized recreational vehicles.

NOW THEREFORE BE IT RESOLVED, that the Langlade County Board of Supervisors objects to the proposed purchase of a conservation easement by the Wisconsin Department of Natural Resources of phase 2 of the Pelican River Forest due to lack of communication of essential information to Langlade County by the Wisconsin Department of Natural Resources;

BE IT FURTHER RESOLVED, Langlade County would support local ATV/UTV and Snowmobile clubs working within with the affected counties and the current landowner of the Pelican River Forest to lay out permanent trails throughout Phase 2 of the Pelican River Forest; and

BE IT FURTHER RESOLVED, Langlade County would support the State of Wisconsin utilizing Knowles-Nelson Stewardship funding to purchase a 33' wide motorized trail accesses throughout Phase 2 of the Pelican River Forest as identified by the Counties thereby deeding those easements to the affected counties; and

BE IT FURTHER RESOLVED, Langlade County would support the State of Wisconsin utilizing Knowles-Nelson Stewardship funding to purchase a 66' wide right of way over the existing woods roads within Phase 2 of the Pelican River Forest for permanent motor vehicle accesses into the Pelican River Forest thereby deeding those easements to the affected counties; and

BE IT FURTHER RESOLVED, Langlade County would support the Wisconsin DNR providing endowment funds from the Knowles-Nelson Stewardship Fund to the affected Counties for maintenance and rehabilitation of roadways and trails for public accesses as granted through easements within Phase 2 of the Pelican River Forest; and

BE IT FURTHER RESOLVED, that Langlade County request that no additional lands or interest in lands be acquired by the State of Wisconsin within Langlade County under any program without affirmative approval of affected County and Towns through an enacted resolution supporting the land or land interest acquisition.

LANGLADE COUNTY FORESTRY & RECREATION COMMITTEE:

John Medo, Chairman
Roger Buck
Reinhardt Balcerzak
Ben Pierce
Todd Mayr

FISCAL NOTE:

The acquisition of land interest and lands by the State and Federal Government or utilizing State and Federal Money have the potential of restricting future property tax base to that of undevelopable land and limit population growth on those lands into perpetuity and may negatively affect the future of Langlade County without County review and approval. Negotiation of the agreement by the owner of the property is required to ensure County and local needs are met.

Motion by Supervisor Benishek, second by Supervisor Balcerzak to adopt RS#15-2023.

Public Comment on RS #15-2023:

Jamee Peters: supports the Wolf River, Conservation, natural resources, conserve/preserve.

Patrick Peters: Clint Miller, Conservation Fund, DNR and the constituents to negotiate.

Mary Jo Peters: supports the Pelican River Forest

Patrick McCabe: Pelican River Forest is an asset.

Wayne Gagnon: hunter, protect the rivers, supports the Pelican River Forest

Ron Kaas: details of the conservation easement not established until closing.

Forest Administrator Murray: provided the Board and Public with the history of establishment of Forest Lands in Langlade County, going back as early as 1926. Discussion held.

Roll Call vote on RS #15-2023: All ayes, except Supervisor Curler voted nay. 16 ayes, 1 nay, 3 absent and 1 vacancy. RS #15-2023 is adopted.

RESOLUTION #16-2023

INTRODUCED BY: HIGHWAY & AIRPORT COMMITTEES

INTENT: REQUEST STATE OF WISCONSIN TO USE A PORTION OF THE 2023 BUDGETARY SURPLUS FOR THE MAINTENANCE, REPAIR AND REPLACEMENT OF COUNTY TRUNK HIGHWAY SYSTEM

Whereas, on January 25, 2023, the nonpartisan Legislative Fiscal Bureau reports the State of Wisconsin has a budget surplus estimated of \$7.1 billion, which is the largest budget surplus in Wisconsin's history; and

Whereas, the Joint Commission established the Local Supplemental Transportation Program as a one-time use of State revenue surplus to support local projects, which evolved into the popular and successful Local Road Improvement Program (LRIP) and Local Road Improvement Program – Supplemental (LRIP-S); and

Whereas, Governor Evers and the Legislature have recently devoted additional funding to counties through the General Transportation Aids (GTA) program and LRIP-S, yet counties throughout Wisconsin are still not receiving appropriate financial support to make roads and bridges safe for the speeds and weight of travel experienced through the State.

Now, therefore, be it resolved by the Langlade County Board of Supervisors, that in an effort to assist the Wisconsin Counties Highway Association and the Wisconsin Counties Association, approve the request of additional funding through budgetary surplus with said funding allocated to the county GTA appropriation for the backlog of maintenance on the county trunk highway system, as well as for LRIP-S.

Be it further resolved, a copy of this resolution be sent to Governor Tony Evers, all members of the State Legislature representing Langlade County, the Wisconsin Counties Association.

HIGHWAY & AIRPORT COMMITTEES:

Warren W. Wagner, Chairman
Roger Buck
John Medo
Dan Persen
Carol Bardo

FISCAL NOTE: No Fiscal Note.

Motion by Supervisor W. Wagner, second by Supervisor Persen to adopt RS#16-2023. Roll Call Vote: all ayes, motion carried. 17 ayes, 3 absent, 1 vacancy. Resolution #16-2023 is adopted.

RESOLUTION #17-2023

INTRODUCED BY: ADMINISTRATIVE AND PERSONNEL COMMITTEES

INTENT: AUTHORIZE PLAN TO RESTRUCTURE POSITIONS IN THE LAND RECORDS & REGULATIONS AND LAND CONSERVATION DEPARTMENTS

WHEREAS, effective with the adoption of the 2021 Budget, the Office Assistant position in the Land Records & Regulation Department (LRRD) was reduced to part-time (.61 FTE) and the County Surveyor position was eliminated in favor of contracted services budgeted at approximately \$20,000/year; and

WHEREAS, the reductions in staff resulted in additional office duties shifted to the LRRD Director/Zoning Administrator and to the Assistant Code Administrator/Land Conservation Technician position which in turn reduced the time available to be "in the field" to complete various inspections; and

WHEREAS, currently the Assistant Code Administrator and GIS Coordinator positions in the LRRD are vacant; and

WHEREAS, Langlade County receives a staffing grant for the Land Conservation Program (currently organized within the LRRD) to perform work activities under that program, calculated at 1.65 FTE, as follows: 100% Land Conservationist; 50% Assistant Code Administrator/Conservation Technician; 15% LRRD Director/Zoning Administrator; and

WHEREAS, in order to better address the workloads in the LRRD and Land Conservation Departments and to better utilize the staffing grant for the soil and water conservation program, it is recommended that an additional 1.5 FTE positions be added to the Land Conservation Department [Creating a full-time levy-funded Conservation Specialist position and separating the combined position of Assistant Code Administrator and Conservation Technician into two positions] and increasing the .61 FTE Office Assistant to full-time (see attached Proposed Restructuring); and

NOW THEREFORE, BE IT RESOLVED, by a 2/3rd's (two-thirds) vote of the Langlade County Board of Supervisors to authorize the proposed restructuring to take effect immediately, and to allocate funding of not to exceed \$125,000 from the undesignated General Fund.

BE IT FURTHER RESOLVED that funding for the additional positions authorized under this restructuring will be subject to funding in the annual budget beginning in 2024.

ADMINISTRATIVE COMMITTEE:

Ben Pierce, Chairman
Bruce McDougal
John Medo
Robert Benishek
Todd Mayr
Steve Maier
Reinhardt Balcerzak

PERSONNEL COMMITTEE:

Bruce McDougal, Chairman
John Medo
Ben Pierce
Zach Zagar
Steve Maier

FISCAL NOTE: The 2023 impact of the restructuring and hiring will cost approximately \$100,000 for the remainder of 2023 and will likely cost \$200,000 annually thereafter. The restructure will provide upwards of \$50,000 of additional community funding in terms of Farmland Preservation tax credits, secured grant opportunities, and other various reimbursements.

Motion by Supervisor Benishek, second by Supervisor Balcerzak to adopt RS#17-2023. Duane Haakenson, Zoning Administrator and Chris Arrowood, Land Conservationist addressed the Board, explaining the current staffing, the proposed staffing changes, the programs and services that need/could be provided with the additional staff. Discussion held.

Roll Call Vote: all ayes, motion carried. 17 ayes, 3 absent, 1 vacancy. Resolution #17-2023 is adopted.

Committee Referrals: Supervisor W. Wagner reminded the Supervisors of the upcoming Highway/Shop Open House Friday, May 26, 2023, 10-Noon.

Update or Report on Grants and Activities from the County Administrator: County Administrator Hilger submitted a written report. Copy of the report is available from County Administrator Hilger.

County Board History Report from Supervisor Benishek: Supervisor Benishek continued with the history of the County Board going back to February 2, 1944. Benishek discussed Federal Social Security for County Employees, platting land on lakes, purchasing a police radio system, experimental tree planting in the Ackley Forest. Benishek announced that Langlade County was 100 years old on January 1, 1948. In 1949, the Board provided Health Insurance to the Employees. In November, 1952, the Board approved purchase of two station wagons for ambulance service provided by the Sheriff. In February, 1954, \$1000 was approved to provide the six county parks with tables, grills and rubbish barrels and in 1954, Highway 45 North from Neva Corners to the Oneida County Line was relocated to the current location. In November, 1954, Courthouse dome and copper roof removal bid was requested by the Board. Benishek noted a change in Langlade County during the mid-fifties. More to come.

Any other business that may lawfully come before the Board: The next County Board meeting is June 26, 2023 at 5:30 p.m. in the County Board Room.

Adjournment: Motion by Supervisor Benishek, second by Supervisor Medo to adjourn the May 22, 2023 meeting at 7:36 p.m. All ayes, motion carried.

I, Judy Nagel, Langlade County Clerk, Antigo, Wisconsin, do hereby certify that the foregoing is a true and correct copy of the proceedings of the Langlade County Board of Supervisors Monthly Meeting of May 22, 2023. Note: These minutes are not official until they are approved by the County Board at their next meeting.

Dated this 26th day of May, 2023. Judy Nagel
Langlade County Clerk
